

Supplement for

General Purposes Licensing Committee

On **Monday 22 September 2025** At **6.30 pm**

Item 6 Appendix 5 EqIA

Contents

6.	Hackney Carriage Vehicle Emission Standards Amendment	3 - 16
	The Deputy Chief Executive for Citizens and City Services had submitted a report to consider a delay to the final phase of emission standards for Hackney Carriage Vehicles licensed by this Authority. <u>Recommendations:</u> That the General Purposes Licensing Committee: 1. Consider - the request made by City of Oxford Licenced Taxicab Association to delay the final phase of the hackney carriage emission standards - the Environmental Sustainability Teams Affordability and Emissions Report - the full contents of this report including the options presented: - Maintain the current policy - Extend the deadline by one year - Align with Local Government Reorganisation 2. Agree any amendments to the current emission standards for hackney carriage vehicles licenced by this authority; 3. Agree that any such amendments be recommended to Council for adoption.	

The agenda, reports and any additional supplements can be found together with this supplement on the committee meeting webpage.

Why do an Equalities Impact Assessment (EqIA)?

1. Equalities Impact Assessment (EqIA) is part of Oxford City Council's [Public Sector Equality Duty \(PSED\) \(Equality Act 2010\)](#).

The General PSED enables Oxford City Council to:

- a. **identify and remove discrimination,**
 - b. **identify ways to advance equality of opportunity,**
 - c. **foster good relations.**
2. [An EqIA must be done before making any decision\(s\)](#) that may have an impact on people and/or services that people use and depend on.
 3. An [EqIA form is one of many tools](#) that can simplify and structure your equalities assessment.
 4. We are passionate about equalities, and we highly recommend that [Corporate Management Team \(CMT\) reports and all projects must attach an EqIA](#).

For questions, queries, and a chat about how to do your EqIA, please email your EDI officers:

1. Sobia Afridi- safриди@oxford.gov.uk

Please do refer to our [SharePoint Page](#) for support such as FAQs and Examples, etc.

A good EqIA has the following attributes:

1. **Comprehensively considers the [9 protected characteristics](#).**

1. Age	6. Race & Ethnicity
2. Disability	7. Religion or Belief
3. Gender Reassignment	8. Sex
4. Marriage & Civil Partnership	9. Sexual Orientation
5. Pregnancy & Maternity	NEW- Socio-economic inequalities (voluntary adoption)

2. It has [considered equality of treatment](#) towards service users, residents, employees, partners, council suppliers & contractors, and Council Members
3. Sufficiently considered [potential and real impact](#) of proposal or policy on service users, residents, employees, partners, council suppliers & contractors, and Council Members.
4. [Systematically recorded and reported](#) any potential and real impact of your proposal or policy on service users, residents, employees, partners, council suppliers & contractors, and Council Members
5. [Collected, recorded, & reported sufficient information and data](#) on how your policy or proposal will have an impact.
6. Offers [mitigations or adjustments](#) if a PSED has been impacted.
7. Provides clear [justifications](#) for your decisions.
8. It is written in [plain English](#) with simple short sentence structures.

Section 1: General overview of the activity under consideration

1.	Name of activity being assessed. For example: -New policy, -Review of existing policy, -Changes in service(s), -New project(s), etc.	Review of Hackney Carriage Emission standards, and consideration of delays to final phase.	2.	The implementation date of the activity under consideration:	22 nd September 2025
3.	Directorate/Department(s):	General Licensing	4.	Service Area(s):	Community Safety
5.	Who is (are) the assessment lead(s): Please provide: -Name -Email address	Joshua Curnow jcurnow@oxford.gov.uk	6.	Contact details, in case there are queries: Please provide: -Name -Email address	Joshua Curnow jcurnow@oxford.gov.uk
7.	Is this a new or ongoing EqIA?	New ☒ Extension to existing EqIA ☐	8.	If this is an extension of a previous EqIA, please indicate where the previous EqIA is located and share the link to the said EqIA.	
9.	Date this EqIA started:	1 st September 2025			
10.	Will this EqIA be attached to Corporate Management Team (CMT) reports/updates, which will be published online?	This EqIA will be attached to a report for the General Purposes Licensing Committee and then attached for full Council.	11.	Give a date (tentative or otherwise) when this assessment will be taken to the CMT.	22 nd September 2025

Section 2: About the activity, change, or policy that is being assessed.

12.	Type of activity being considered: Check the most appropriate.	☐ Budget	☐ Decommissioning	☐ Commissioning	☒ Change to an existing activity.	
		☐ New Activity	☐ Others. Please specify:			
13.	Which priority area(s) <u>within Oxford City Council's Corporate strategy (2024-2028)</u> does this activity fulfil? Please check as needed.	☐ Good, affordable homes	☒ Strong, fair economy	☒ Thriving Communities	☒ Zero Carbon Oxford	☐ Well run council
14.	Which priority area(s) within <u>Oxford City Council's Equality, Diversity & Inclusion Strategy (2022)</u> does this activity fulfil? Please check as needed.	☐ Responsive services and customer care.	☐ Diverse and engaged workforce.	☐ Leadership & organisational commitment.	☒ Understanding and working with our communities.	
15.	Outline the aims, objectives, & priorities of the activity being considered.	Consideration of a request to delay the final phase of the hackney carriage vehicle (HCV) emission standards, requiring all new and renewal HCV applications to meet Ultra-low emission standards (ULEV): The aim is for members of the General Purposes Licensing Committee to make an informed decision regarding the request and any amendment to the Policy.				

16. Please outline the consequences of not implementing this activity. For example, -Existing activity does not fulfill Corporate Objectives, -existing activity is discriminatory and not fulfilling Council's PSED, ... to name a few.	It could be seen as unreasonable for the local authority to provide no additional consideration to the policy in light of the formal request for extension and additional report regarding affordability and emissions produced by the environmental sustainability team.
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Section 3: Understanding service users, residents, staff and any other impacted parties.

17. Have you undertaken any consultations in the form of surveys, interviews, and/or focus groups? Please provide details— -when, -how many, and -the approach taken.	Public Consultation took place for the February 2024 report that also considered a request to delay the emission standards for hackney carriage vehicles. Additional consultation has not taken place, as the options available to the committee have not changed.
18. List information and data used to understand who your residents or staff are and how they will be impacted. These could be- -third-party research, -census data, -legislation, -articles, -reports, -briefs.	• Consultation results • Licensing data • Guidance from the Equality and Human Rights Commission • 2021 ONS Census Data • Equality Act 2010 • 'Justfair' Guidance regarding Socio-Economic Duty

19.	If you have not done any consultations or collected data & information, are you planning to do so in the future? Please list the details – -when, -with whom, and -how long will you collect the relevant data.	N/A
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Section 4: Impact analysis.

20.	Who does the activity impact?	Service Users	Yes ☒	No ☐	Don't Know ☐
	Check as needed. The impact may be positive, negative or unknown.	Members of staff	Yes ☐	No ☒	Don't Know ☐
		General public	Yes ☒	No ☐	Don't Know ☐
		Partner / Community Organisation	Yes ☐	No ☒	Don't Know ☐
		City Councillors	Yes ☐	No ☒	Don't Know ☐
		Council suppliers and contractors	Yes ☐	No ☒	Don't Know ☐

21.

Does the activity impact positively or negatively on any protected characteristics as stated within Equality (Act 2010)?

Check as needed and provide evidence-driven conclusions.

Good Practice is to keep it simple and list your, evidence, insights, and mitigations.

Protected Characteristic	Positive	Negative	Neutral	Don't know	Data/information/evidence supporting your assessment	Analysis & insight Mitigations
Age	☐	☒	☐	☐	- Recorded age of proprietors. - Equality and Human Rights Commission: Age Discrimination - Equality and Human Rights Commission: Direct and Indirect Discrimination	The majority of current Hackney Carriage Vehicle proprietors fall evenly into the three age brackets 40-49, 50-59, and 60-69. Therefore, the emissions policy (requiring the transition to an ultra-low emission vehicle), and any amendments to it, may impact those aged 40 – 69 disproportionately.
Disability (Visible and invisible)	☐	☐	☒	☐	Equality and Human Rights Commission: Direct and Indirect Discrimination	Any amendment to this policy has no direct or indirect impact on this protected characteristic.
Gender re-assignment	☐	☐	☒	☐	- Equality and Human Rights Commission: Gender Reassignment discrimination 2021 Gender Identity Census Data	Any amendment to this policy has no direct or indirect impact on this protected characteristic.

					Equality and Human Rights Commission: Direct and Indirect Discrimination	
Marriage & Civil Partnership	☐	☐	☒	☐	- Equality and Human Rights Commission: Marriage and civil partnership - Equality and Human Rights Commission: Direct and Indirect Discrimination	Any amendment to this policy has no direct or indirect impact on this protected characteristic.
Race, Ethnicity and/or Citizenship	☐	☒	☐	☐	- Vehicle owner and Driver data. - Equality and Human Rights Commission: Direct and Indirect Discrimination - Equality and Human Rights Commission: Race Discrimination - ONS Census data 2021	Nearly all the hackney carriage vehicles licensed by Oxford City Council are owned by people of Pakistani heritage. Those from a Pakistani heritage represent 1.5% of the Oxfordshire population. Therefore, the emissions policy (requiring the transition to an ultra-low emission vehicle), and any amendments to it, may impact those of a Pakistani heritage disproportionately.
Pregnancy & Maternity	☐	☐	☒	☐	- Equality and Human Rights Commission: Pregnancy and maternity Discrimination - Equality and Human Rights Commission: Direct and Indirect Discrimination	Any amendment to this policy has no direct or indirect impact on this protected characteristic.
Religion or Belief	☐	☐	☒	☐	Equality and Human Rights Commission:	Any amendment to this policy has no direct or indirect impact on this protected characteristic.

					Religion or belief Discrimination Equality and Human Rights Commission: Direct and Indirect Discrimination	
Sex	☐	☐	☒	☐	- Equality and Human Rights Commission: Sex Discrimination - Equality and Human Rights Commission: Direct and Indirect Discrimination	Any amendment to this policy has no direct or indirect impact on this protected characteristic.
Sexual Orientation	☐	☐	☒	☐	- Equality and Human Rights Commission: Sexual Orientation Discrimination - Equality and Human Rights Commission: Direct and Indirect Discrimination	Any amendment to this policy has no direct or indirect impact on this protected characteristic.

Socio-economic inequalities such as: - income and factors that impact income. -access to jobs This was voluntarily adopted by Oxford City Council on the 13th of March 2024.	☐	☐	☒	☐	• 'Justfair' Guidance: Socio-Economic Duty • Licensing Data	The hackney carriage emission policy requires those with lower emission vehicles to upgrade to ultra-low emission vehicles from 1st January 2026. This is a significant investment for vehicle owners, of the 107 vehicles licenced, there are 67 that will require upgrading from 2026. Any extension to the policy will positively impact vehicle owners who have not upgraded but may negatively impact those that transitioned their vehicles before the deadline.
Other (voluntary consideration) For example: Migrant, refugee, or asylum seekers.	☐	☐	☐	☐	N/A	N/A
Other For example: - Unpaid carers - Prison population - Homeless population -Council suppliers & contractors -Cabinet Members	☐	☐	☐	☐	N/A	N/A

Section 5: Conclusion(s) of your Full Impact Assessment

22.	Conclusions. Check as needed.			
	☐ Stop and reconsider the activity.	☐ Adjust activity before beginning the activity and continue to monitor.	☒ No major change(s) or adjustments and continue with activity but continue to monitor.	☐ No major change(s) or adjustments and continue with the activity. No need to monitor in the future.
23.	Please explain how you have reached your conclusions above.		This assessment identifies that the current Hackney Carriage Vehicle (HCV) emissions policy will primarily affect vehicle owners and licence holders. Any extension to the implementation date would provide financial relief to those who have not yet upgraded their vehicles to meet the Ultra-Low Emissions Vehicle (ULEV) standard, currently 67 vehicles. However, such an extension may result in a financial disadvantage for early adopters of ULEV vehicles, currently 40 vehicles, who have already made significant investment in compliance.	

Section 6: Monitoring and review plan.

The responsibility for maintaining a monitoring arrangement of the EqIA action plan lies with the service/team completing the EqIA. These arrangements must be built into the performance management framework such as KPIs or Risk Registers.

24.	Who or which team or service area will be responsible for monitoring equalities impact? For example-	General Licensing Team, Community Safety
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	- team, -directorate, -service area, -Equalities Steering Group,etc.				
25.	Who (individual, team, or service area) will be responsible for carrying out the EqIA review?	General Licensing Team			
26.	How often will the equality impact be reviewed for this activity? For example- -quarterly, -yearly, etc.	<table> <tr> <td data-bbox="647 507 1193 729"> This policy will form part of the wider policy alignment for Local Government Reorganisation, review of the equality impact of the policy will take place as part of that process. </td><td data-bbox="1193 507 1695 729"> 27. Date when the EqIA will be reviewed again. </td><td data-bbox="1695 507 2188 729">~2028</td></tr> </table>	This policy will form part of the wider policy alignment for Local Government Reorganisation, review of the equality impact of the policy will take place as part of that process.	27. Date when the EqIA will be reviewed again.	~2028
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Section 7: Sign-off

Name: Joshua Curnow

Job Title: Licensing Team Manager

Signature:



Name: Tom Hook

Job Title: Deputy Chief Executive

Signature:



Name: Full Name

Job Title: Type here

Signature:

Name: Abby Abrahams

Job Title: Solicitor

Signature: Abby Abrahams

Name: Full Name

Job Title: Type here

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Suggested list of people to include are:

- 1) Project lead/manager.
- 2) Head of service area or team.
- 3) Person who completed the EqIA.
- 4) EDI Lead.
- 5) EDI Specialist.
- 6) For joint projects, please consider the following:
 1. Other project leads
 2. Other service area and/or team lead/managers.

This is not an exhaustive list.

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You have now reached the end of the assessment.

 Please appended this to any reports and project files for reference.



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